

**GATEWAY CITIES COUNCIL OF GOVERNMENTS
JOINT MEETING OF THE BOARD OF DIRECTORS and
EXECUTIVE COMMITTEE**

Wednesday, February 3, 2016

5:30 p. m. Buffet

6:00 p. m. Meeting

Gateway Cities Council of Governments

16401 Paramount Boulevard

Paramount, California

AMENDED

AGENDA

STAFF REPORTS AND OTHER WRITTEN DOCUMENTS ARE AVAILABLE IN THE GATEWAY CITIES COUNCIL OF GOVERNMENTS OFFICES, 16401 PARAMOUNT BOULEVARD, PARAMOUNT, CALIFORNIA. ANY PERSON HAVING QUESTIONS CONCERNING ANY AGENDA ITEM MAY CALL THE COG STAFF AT (562) 663-6850.

FOR YOUR INFORMATION: The Board of Directors will hear from the public on any item on the agenda or an item of interest that is not on the agenda. The Board of Directors cannot take action on any item not scheduled on the agenda. These items may be referred for administrative action or scheduled on a future agenda. Comments are to be limited to three minutes for each speaker, unless extended by the Board of Directors, and each speaker will only have one opportunity to speak on any one topic. You have the opportunity to address the Board of Directors at the following times:

- A. **AGENDA ITEM:** at this time the Board of Directors considers the agenda item OR during Public Comments, and
- B. **NON-AGENDA ITEMS:** during Public Comments, comments will be received for a maximum 20-minute period; any additional requests will be heard following the completion of the Board of Directors agenda; and
- C. **PUBLIC HEARINGS:** at the time for public hearings.

Please keep your comments brief and complete a speaker card for the President.

- I. CALL TO ORDER**
- II. ROLL CALL – BY SELF INTRODUCTIONS**
- III. PLEDGE OF ALLEGIANCE**
- IV. AMENDMENTS TO THE AGENDA** - This is the time and place to change the order of the agenda, delete or add any agenda item(s).
- V. PUBLIC COMMENTS** - Three minutes for each speaker.

VI. MATTERS FROM STAFF

VII. CONSENT CALENDAR: All items under the Consent Calendar may be enacted by one motion. Any item may be removed from the Consent Calendar and acted upon separately by the Board of Directors.

- A. Approval of Minutes – Minutes of the Board of Directors Meeting of February 3, 2016, are presented for approval.
- B. Approval of Warrant Register - Request for Approval of Warrant Register Dated February 3, 2016
- C. December 2015 Local Agency Investment Fund Statement
- D. Status Report from Lobbyist - Edington, Peel & Associates
- E. Approval of Fiscal Year 2014/2015 Audit
- F. Recommendation to Adopt a Conflict of Interest Policy for COG Committees

CONSENT CALENDAR ACTION:

A MOTION TO APPROVE THE RECOMMENDATIONS FOR CONSENT CALENDAR ITEMS A THROUGH E.

VIII. REPORTS

- 15 Min A. Edison Utility Update – Presentation by Connie Turner, Government Affairs Representative, Southern California Edison

SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- 15 Min B. Update from Neighborhood Housing Services of Los Angeles – Presentation by Lori Gay, President and CEO

SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- 10 Min C. Approve Nominations to Fill Vacancies on Metro Gateway Cities Service Council

SUGGESTED ACTION: A MOTION TO APPROVE NOMINATION; RECEIVE AND FILE REPORT; AND/OR GIVE DIRECTION TO STAFF

- 5 Min D. Recommendation to Authorize Two Additional Board Member Seats on the Committee on Sustainability

SUGGESTED ACTION: A MOTION TO APPROVE RECOMMENDATION; RECEIVE AND FILE REPORT; AND/OR GIVE DIRECTION TO STAFF

- 5 Min** E. Recommendation from the Committee on Homelessness on a Response to the Los Angeles County Civil Grand Jury Report on Planning for the County Homeless Population for the El Nino Event

SUGGESTED ACTION: A MOTION TO APPROVE RECOMMENDATION; RECEIVE AND FILE REPORT; AND/OR GIVE DIRECTION TO STAFF

- 5 Min** F. Recommendation from the Committee on Homelessness to Approve a Proposal from GMA Consulting to Assess Gaps and Potential Solutions for Homeless Services in the Gateway Cities Region

SUGGESTED ACTION: A MOTION TO APPROVE RECOMMENDATION; RECEIVE AND FILE REPORT; AND/OR GIVE DIRECTION TO STAFF

IX. REPORTS FROM COMMITTEES

- 3 Min** A. Report from the Conservancy Committee – Oral Report

SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- 3 Min** B. Report from the I-710 EIR/EIS Project Committee – Oral Report

SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- C. Report from the SR-91/I-605/I-405 Corridor Cities Committee – Oral Report

- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- D. Report from the Gateway Cities COG Transportation Committee – Oral Report

- 3 Min** 1. Nomination of a Community Member to the Metro Gateway Cities Service Council
2. Patented MTA Sales Tax Ballot Measure

SUGGESTED ACTION: A MOTION TO APPROVE NOMINATION; RECEIVE AND FILE REPORT, AND/OR GIVE DIRECTION TO STAFF

- 3 Min** E. Report from PATH Partners (COG Homeless Program Implementation Agency) – Oral Report

SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT, POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

- 3 Min** F. Report from the Committee on Sustainability
- SUGGESTED ACTION: A MOTION TO APPROVE RECOMMENDATION;
RECEIVE AND FILE REPORT, AND/OR GIVE DIRECTION TO STAFF
- X. REPORTS – COMMITTEES/ AGENCIES – ALL COMMITTEE / AGENCY REPORTS ARE LIMITED TO 3 MINUTES UNLESS ADDITIONAL TIME IS GRANTED BY THE BOARD PRESIDENT**
- A. Matters from the I-5 Consortium Cities Joint Powers Authority – Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF
- B. Matters from the League of California Cities – Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF
- C. Matters from Southern California Association of Governments (SCAG) –
Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF
- D. Matters from Eco-Rapid Transit (OLDA) – Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF
- E. Matters from the South Coast Air Quality Management District (AQMD) –
Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF
- F. Matters from the Metro Gateway Cities Service Council – Oral Report
- 3 Min** SUGGESTED ACTION: A MOTION TO RECEIVE AND FILE REPORT,
POSSIBLE ACTION AND/OR GIVE DIRECTION TO STAFF

XI. MATTERS FROM THE BOARD OF DIRECTORS

XII. MATTERS FROM THE PRESIDENT

XIV. ADJOURNMENT

NOTICE: New items will not be considered after 8:00 p.m. unless the Board of Directors votes to extend the time limit. Any items on the agenda that are not completed will be forwarded to the next regular Board of Directors meeting scheduled for Wednesday, March 2, 2016, 6:00 PM.

IN COMPLIANCE WITH THE AMERICAN WITH DISABILITIES ACT, IF YOU NEED SPECIAL ASSISTANCE TO PARTICIPATE IN THIS MEETING, PLEASE CONTACT THE COG OFFICE AT (562) 663-6850. NOTIFICATION 48 HOURS PRIOR TO THE MEETING WILL ENABLE THE COUNCIL OF GOVERNMENTS TO MAKE REASONABLE ARRANGEMENT TO ENSURE ACCESSIBILITY TO THIS MEETING.

In Connection with Board Agenda Item IX.D.2

To: Board of Directors

From: Diane DuBois, MTA Director

Subject: MTA Long Range Transportation/Ballot Measure Project
Prioritization

The Transportation Committee is considering the attached report at their meeting before the GCCOG Board Meeting. I have asked that the Transportation Committee report be forwarded to the Board as background.

TO: Transportation Committee

FROM: Diane DuBois, MTA Director

BY: Karen Heit, Transportation Deputy

SUBJECT: MTA Long Range Transportation /Ballot Measure Project Prioritization

Issue

The development of a potential sales tax measure is proceeding. By next month a draft expenditure plan will be presented to the Metro Board. For the sales tax to be placed on the November ballot, an ordinance must be approved by the Metro Board in July of this year at the latest. Draft allocation plans are under development. The sales tax is estimated to have two components; an extension of Measure R beyond its current sunset of 203- and an additional ½ cent tax to commence in 2017 and expire in 2057. The combination of the augmentation of Measure R and the new tax is estimated to yield an additional \$120 billion in local sales tax revenue for transportation projects.

Using a formula based upon population and employment, the Gateway subregion is anticipated to be allocated \$4.1 billion (FY14 dollars) over the life of the new tax. The COG Board recommended the following major projects/initiatives be funded by this subregional allocation,

Project	Cost Assumption	Draft Subregional	Difference
Gateway Cities			
Gold Line Eastside Extension Phase II - Washington Blvd.	\$ 1,500,000	\$ 543,000	\$ 957,000
Green Line Eastern Extension (Norwalk)	\$ 500,000	\$ 500,000	\$ -
I-5 Corridor Improvements (I-605 to I-710)	\$ 1,100,000	\$ 1,059,000	\$ 41,000
I-605 Corridor "Hot Spot" Interchange Improvements	\$ 850,000	\$ 300,000	\$ 550,000
I-710 South Corridor Project	\$ 4,000,000	\$ 500,000	\$ 3,500,000
SR 60/I-605 Interchange HOV Direct Connectors	\$ 260,000	\$ 200,000	\$ 60,000
West Santa Ana Branch (Eco Rapid Transit Project)j	\$ 2,000,000	\$ 1,035,000	\$ 965,000
Active Transportation Program		TBD	
Gateway Cities Subtotal	\$ 10,210,000	\$ 4,137,000	\$ 6,073,000

Projects/Initiatives not included in Measure R

Gateway Cities nominated projects exceed the subregional allocation by over \$6 billion. Projects such as the I-710 are estimated at between \$5-8 billion, and it is assumed to be paid for by a combination state, federal and private sector dollars, assigning \$500 million to the subregional allocation. If MTA applies the same funding plan to the I-5 Corridor, a portion of the \$4.1 billion should be available to support other projects and other modes. The recommendation made in September of 2015, elevates active transportation to the level of a major project initiative to receive this funding.

Question: If the major projects funding plan is restructured to free up some of the subregional allocation, is active transportation the highest priority? Designating a single mode as a high priority in the ordinance would lock revenues to that mode for the life of the Measure which may not be appropriate.

Recommendation:

- Alter the COG recommendation to include applying any subregional funds available after the major initiatives funding plans are established towards achieving the goals and projects of the Gateway Cities Council of Governments Strategic Transportation Plan (STP) without being mode specific. This will allow the Gateway COG cities maximum flexibility over the the 40-year life of the sales tax. The STP projects and initiatives in all modes have quantifiable GHG reduction and mobility benefits that will meet MTA LRTP objectives.

Issues with the Non-major capital portion of the new sales tax measure:

A working group was established for the non-major capital allocation for the new sales tax measure. The non-major capital side includes potential funding for transit operations, local return, and state of good repair, Metrolink and paratransit.

The group has created numerous versions of allocation for the \$60 billion that will accrue in this category.

The following issues need to be addressed:

- What is the appropriate percentage for Local Return?
- What is the appropriate percentage for State of Good Repair (amount needed to maintain and rehabilitate the Countywide transit facility).
- Should there be any modal specific allocation for Local Return or should the rules be determined by the cities and the MTA?
- Should there be a specific set-aside in local return for a specific mode; i.e. active transportation.

The GCCOG has advocated the allocation of 25% of the non-major capital portion of the new measure be allocated for local return. He COG has taken no other position on the non-capital side.

Recommendation: The COG should continue to support the allocation of 25% of the non-capital side to local return. Under the next tax measure the description for local return in the ordinance should include the following language:

“Major street resurfacing, rehabilitation and reconstruction, pothole repair, left-turn signals, bikeways, pedestrian improvements, streetscapes, signal synchronization, storm water run-off and treatment, and transit”.

This language reflects the Measure R Ordinance language plus the inclusion of storm water run-off and treatment as eligible items. It is important that the new tax measure keep local return as flexible as possible to reflect the needs of cities for the coming 40-years, locking local return into specific allocations for active transportation or transit or any other specific mode does not allow the local decision making that will allow cities to best determine their improvement allocations for the upcoming decades. Maintaining maximum flexibility is critical to making a new sales tax measure successful.

The GCCOG should also support an allocation of funding for Metrolink capital/operations for reasons that are specified in a separate presentation by Metrolink management. A determination of the exact percentage allocated to Metrolink should be determined by the Countywide working group.

Recommendation

Recommend the above positions to the COG Board to send to the MTA for consideration with the development of the potential ale tax measure.

In Connection with Board Agenda Item VIII.E

To: Board of Directors

From: Committee on Homelessness

Subject: Response to Los Angeles County Civil Grand Jury Report on Inadequate El Nino Planning for County Homeless Populations

At our meeting of Thursday evening, January 28, the Committee on Homelessness received and reviewed the attached draft response to the Los Angeles County Civil Grand Jury's report on the preparation of emergency sheltering of the county's homeless population. The response, which was prepared by staff of the City of Downey, we believe to accurately emphasize that the problem of homelessness is a regional issue that requires a regional response.

The Committee on Homelessness recommends for cities that elect to respond to the Civil Grand Jury that they use the attached draft as a tool for their response.

City of _____

Response to Grand Jury Interim Report on El Nino Planning for County Homeless Population

1. The City of _____ is in agreement with the Los Angeles County Civil Grand Jury that more must be done to safeguard the well-being of the region's homeless population, both during the immediate threat of El Nino and in the long-term. Because of the dense population of Southeast Los Angeles County, the virtually indistinguishable borders between cities, the tendency of homeless residents to circulate through several cities within the region, and the relatively meager resources of these smaller cities, there has been an implicit understanding that planning for the needs of the homeless population on an individual city basis is impractical and inefficient. Thus, there are individual city efforts but they work in coordination with two specific lead agencies: the Los Angeles County Homeless Services Authority and the Gateway Cities Council of Governments (COG) Homeless Strategy. Working in conjunction with these lead agencies is the County Department of Public Health.

A) Los Angeles Homeless Services Authority (LAHSA)

The Los Angeles Homeless Services Authority is statutorily charged with the provision of resources, including sheltering, for the entirety of Los Angeles County in 85 of the 88 cities in the County (Long Beach, Glendale and Pasadena coordinate their own continuum of care). LAHSA's primary role is to coordinate the effective and efficient utilization of Federal and local funding in providing services to homeless people throughout Los Angeles City and County. LAHSA is the lead agency in the Los Angeles Continuum of Care, which is the regional planning body that coordinates housing and services for homeless families and individuals in Los Angeles County. LAHSA coordinates and manages over \$70 million dollars annually in Federal, State, County and City funds for programs that provide shelter, housing and services to homeless persons in Los Angeles City and County. Partner agencies provide a continuum of programs ranging from outreach, access centers, emergency shelters, safe havens, transitional and permanent housing, and prevention, along with the necessary supportive services designed to provide the tools and skills required to attain a stable housing environment. Additionally, LAHSA partners with both the City of Los Angeles and the County of Los Angeles to integrate services and housing opportunities to ensure wide distribution of service and housing options throughout the Los Angeles Continuum of Care.

B) Gateway Cities Council of Governments (COG) Homeless Strategy – Gateway Connections

Because it is estimated that up to 14,000 people are experiencing homelessness in the Gateway Cities of Southeast Los Angeles, the 28 cities in the Gateway Region have invested above and beyond that LAHSA's County-wide, federally-funded approach – the Gateway Cities Council of Governments (COG) Homeless Strategy, a \$1.2 million annual investment. Since 2011, the Gateway Connections

partnership has facilitated the creation of a sub-regional coordinated entry system to connect residents with emergency and long-term housing. City officials from all 28 cities are working with the COG and Los Angeles County Supervisors to coordinating with funding and personnel (including law enforcement) to encourage homeless residents to seek shelter and other available resources, including mental health and substance abuse treatment, literacy and job training, and basic healthcare services. The Gateways Strategy involves coordinated contracts with PATH, the City of Long Beach, Helpline Youth Counseling, Our Place Housing Solutions, and Whittier First Day to address chronic homelessness with real solutions. Primary among these solutions are on-the-ground outreach and a coordinated entry system with a consolidated database of resources. The Street Outreach Team operates 24 hours a day, 7 days a week within the 28-city region, getting people into homes and connected with supportive services within in the Gateway Cities. The coordinated entry system has consolidated resources available (from emergency food and medical aid to short-term sheltering to long-term housing, and the financial, job-related, mental-health and substance abuse assistance necessary).

- C) Los Angeles County Department of Public Health (DPH)
The County Department of Public Health (DPH) protects health, prevents disease and promotes the health and well-being for all persons in Los Angeles County. Its focus is on the population as a whole, conducting activities through a network of public health professionals throughout the community. One of the largest service providers for homeless residents in the County, DPH caseworkers and mental health professionals are often closely involved in the activities of the two homeless-care lead agencies (LAHSA and Gateway Connections). DPH is also a major provider of research, data collection and data analysis regarding homeless-related health topics. Organized into 8 special planning areas (SPAs) by geography and population, most of the Gateway Connections cities are located in SPA 7, which tabulated a 27% uptick in homeless population during the 2015 Homeless Count. A subdivision of DPH, called Community Health Services, provides clinical services through 14 public health center (plus a satellite site on Skid Row). Gateway Connections and DPH have frequent meetings and coordinate on both a regional level and per-individual.

- D) City of _____
The City of _____ addresses the needs of homeless residents through *(delete inapplicable items)*
\$_____ in funding to Bell cold-weather shelter
\$_____ for local shelter beds (in city or elsewhere)
\$_____ /# in-house staff for case management/social services referrals
Also describe any City:
- Mental health partnerships with local law enforcement
- Contracts for case management, third-party placement services, etc.
- City-controlled Section 8, motel vouchers or similar

2. The City of _____ agrees that emergency supplies and equipment are a continuous need in the serving of housing needs for the homeless population. *The City's emergency plans, which include El Nino flooding and other catastrophic weather events, are not residence-specific. This means that in the City's emergency services plans for catastrophic events, including a potential 2016 El Nino flooding event, anyone who needs help would be helped; per City disaster plan protocol, no identification or residency information would be required for admission to the Red Cross shelters or other resource agency shelters. [ensure this agrees with your local plan]*

The City of _____ provides outreach to homeless residents and local homeless gathering places through [name applicable]:

Library
Community center
Resource Center
Social Services staff

Also describe:

- any outreach/publicity with regard to the early-opening of County cold-weather shelters and/or shuttle transportation
- extreme weather centers/shelters in your city (even if only open during business hours)
- city's participation in the Homeless Counts
- any other nonprofit/NGO groups in your city that provide shelter or resources (hygiene kits, blankets, socks, etc.)

3. The City of _____ agrees that bureaucratic rules should be amended to ensure the safe housing of homeless residents, whether on an emergency temporary basis or longer-term supportive sheltering. In fact, California's 2007 law, Senate Bill 2, specifically addressed the extent to which cities cannot prohibit residential based shelters and facilities using zoning codes. The City's municipal ordinance _____ permits transitional, temporary and supportive housing facilities in all of our residential zones by right, meaning that without special permits or approvals, housing can be provided in residential areas (consistent with the state of California housing law, CA Code 65583(a)4a).

Additionally, emergency and temporary shelters are also allowed by right in the City's _____ zones. In total, approximately _____ of the land area in the city is open to sheltering of some kind, by right, without special permits or approvals – regardless of public or private ownership or operation.

4. The City of _____ agrees that bureaucratic rules should be amended to ensure the safe housing of homeless residents. As described in detail above, approximately _____% of the city's land area is open to sheltering by right, without special permits or approvals, regardless of public or private ownership or operation.

5. The City of _____ agrees that it is of paramount importance to safeguard homeless residents who, for various reasons, are unable to be accommodated in emergency shelters. Thus, the City regularly opens Heating/Cooling Shelters in [describe locations]. The City provides information and referrals, including shuttle schedules, for the County's emergency/cold weather shelters. The City also provides funding/staff support/resources for:
- Name any additional resources or NGOs providing shelter, emergency vouchers, etc.
 - Describe the City's coordination with Gateway Connections, PATH and LCA providers

Furthermore, as described in #1, LAHSA coordinates more than \$70 million annually for shelter, housing and services for the homeless population throughout Los Angeles County.

6. The City of _____ agrees that partnerships with non-governmental entities are essential in addressing the critical short-term and chronic long-term needs of our homeless residents. This is why the City is proud of the Gateways to Housing regional approach to coordinated resources and a coordinated entry system. Moreover, each of the individual nonprofit/nongovernmental organizations under the coordinated entry system umbrella are also providing on-the-spot food vouchers and support for healthcare needs, transportation needs, and sheltering/warming needs.
7. The City of _____ agrees that public service announcements are essential to continue spreading the word about the location and availability of shelters, including public transportation. That is why the City has been [describe all applicable]:
- distributing notices and providing in-person information to homeless residents
 - used its website, press releases, local newspaper, city public announcement monitors and social media channels to provide information about cold weather shelters, shuttles
 - continuously publicized the Gateways to Housing outreach hotline *through social media, website, press releases, public service announcements, flyers, newspaper ads,*